Revision of the EU geographical indications (GIs) systems in agricultural products and foodstuffs, wines and spirit drinks

Introduction

The European Union protects almost 3,400 names of specific products – agricultural products and foodstuffs, fishery and aquaculture products, wines, spirit drinks and aromatised wine products – under one of its quality schemes. Among them, the Geographical Indications Scheme, comprising Protected Designations of Origin (PDO), Protected Geographical Indications (PGI) and Geographical indications (GI), confers intellectual property rights, granting the right to producers in a defined geographical area to use the registered name if they comply with a product specification. Alongside the Geographical Indications Scheme, the Traditional Specialities Guaranteed scheme (TSG) attests traditional production methods and can be produced anywhere as long as the producers comply with the corresponding product specification.

The Commission undertook in the Farm to Fork Strategy to strengthen the legislative framework of GI schemes, to improve the schemes' contribution to sustainable production, and to strengthen the position of farmers and GI producer groups in the food supply chain. The Farm to Fork Strategy welcomed a better integration of sustainable development into Union quality policy, and invited the Commission to reaffirm the relevance and importance of EU quality schemes and to strengthen the legislative framework on geographical indications.

The initiative ‘EU geographical indications scheme (revision)’ is included in the Commission Work Programme 2021 under the regulatory fitness and performance (REFIT) initiatives. It is part of the European Green Deal. In addition, the IP Action Plan calls for improving the protection system for geographical indications to make it more effective and to combat counterfeiting.

This public consultation invites citizens and organisations, and national and regional public authorities to contribute to the assessment of how to strengthen geographical indications’ system. The aim is to gather views on the major challenges identified that would need to be addressed in the planned revision as well as their underlying causes, the set of policy options that can be envisaged to address these challenges and the impacts stemming from these different options.

The results of the consultation will inform the Impact Assessment, accompanying the Commission proposal for revising the EU geographical indications scheme. To be noted, the Commission has published on 30 November 2020 a Roadmap on the EU-wide protection of geographical indications for non-agricultural products.
About you

- Language of my contribution
  - Bulgarian
  - Croatian
  - Czech
  - Danish
  - Dutch
  - **English**
  - Estonian
  - Finnish
  - French
  - German
  - Greek
  - Hungarian
  - Irish
  - Italian
  - Latvian
  - Lithuanian
  - Maltese
  - Polish
  - Portuguese
  - Romanian
  - Slovak
  - Slovenian
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- I am giving my contribution as
  - Academic/research institution
  - **Business association**
  - Company/business organisation
  - Consumer organisation
  - EU citizen
  - Environmental organisation
Non-EU citizen
Non-governmental organisation (NGO)
Public authority
Trade union
Other

* First name

Hadrien

* Surname

VALEMBOIS

* Email (this won't be published)

hvalembois@inta.org

* Organisation name

255 character(s) maximum

International Trademark Association - INTA

* Organisation size

- Micro (1 to 9 employees)
- Small (10 to 49 employees)
- Medium (50 to 249 employees)
- Large (250 or more)

Transparency register number

255 character(s) maximum

Check if your organisation is on the transparency register. It's a voluntary database for organisations seeking to influence EU decision-making.

10141574843-32

* Country of origin

Please add your country of origin, or that of your organisation.

- Afghanistan
- Åland Islands
- Djibouti
- Dominica
- Libya
- Liechtenstein
- Saint Martin
- Saint Pierre and Miquelon
- Bhutan
- Bolivia
- Bonaire Saint Eustatius and Saba
- Bosnia and Herzegovina
- Botswana
- Bouvet Island
- Brazil
- British Indian Ocean Territory
- British Virgin Islands
- Brunei
- Bulgaria
- Burkina Faso
- Burundi
- Cambodia
- Cameroon
- Canada
- Cape Verde
- Cayman Islands
- Central African Republic
- Chad
- Chile
- Greenland
- Grenada
- Guadeloupe
- Guam
- Guatemala
- Guernsey
- Guinea
- Guinea-Bissau
- Guyana
- Haiti
- Heard Island and McDonald Islands
- Honduras
- Hong Kong
- Hungary
- Iceland
- India
- Indonesia
- Iran
- Iraq
- Ireland
- Isle of Man
- Myanmar/Burma
- Namibia
- Nauru
- Nepal
- Netherlands
- New Caledonia
- New Zealand
- Nicaragua
- Niger
- Nigeria
- Niue
- Norfolk Island
- Northern Mariana Islands
- North Korea
- North Macedonia
- Norway
- Oman
- Pakistan
- Palau
- Palestine
- Panama
- Svalbard and Jan Mayen
- Sweden
- Switzerland
- Syria
- Taiwan
- Tajikistan
- Tanzania
- Thailand
- The Gambia
- Timor-Leste
- Togo
- Tokelau
- Tonga
- Trinidad and Tobago
- Tunisia
- Turkey
- Turkmenistan
- Turks and Caicos Islands
- Tuvalu
- Uganda
- Ukraine
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Contribution publication privacy settings

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**Anonymous**

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

**Public**

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

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Question for stakeholders/experts with a specific interest in GIs and TSGs

To allow us to better understand your interest in EU quality schemes (i.e. geographical indications of PDO, PGI, GI as well as TSG), please indicate the stakeholder category that you represent

*One answer possible*

- [ ] Producer
- [ ] Processor
- [ ] Other supply chain operator (e.g. traders, wholesalers, retailers)*
- [ ] Producers’ organisation
- [ ] Processors’ organisation
- [ ] Consumer
- [ ] Consumers’ organisation
- [ ] Member State national authority
- [ ] Member State regional authority
- [x] Other*

*please specify:
I. GI schemes today – What challenges are they facing, and what are the underlying causes?

Although the fundamental structure of geographical indications (GIs) is sound, there are some shortcomings in the GI schemes as shown by the external evaluation, notably in the area of protection and enforcement, sustainability aspects, role of GI producer groups, consumer awareness and regulatory procedures. Improving those would increase attractiveness of the GI schemes for both producers and consumers and strengthen the GI system. In addition, the Traditional Specialities Guaranteed (TSG) scheme could change to better promote the EU famed traditional products.

In your opinion, which are the most important challenges the schemes are currently facing?

Please rate from 1 (not important) to 5 (most important). Not all need to be rated.

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<tbody>
<tr>
<td>Ensuring GI producers adhere to production standards</td>
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<td>Preventing fraud and counterfeit labelling of fake GIs, notably on the internet</td>
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<td>Maintaining and increasing sustainability (environmental, social and economic aspects) of GI products</td>
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<td>Giving GI producer groups greater powers and responsibilities to manage, promote and enforce their GI</td>
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<td>Increasing consumer awareness of the GI logos and the quality products guaranteed under GI schemes</td>
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<td>Simplifying and reducing delays in the registration of GI applications</td>
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<td>Preventing producers from deviating from production rules laid down for traditional products protected at EU level</td>
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Other, please specify:
INTA’s main priorities are 1) the principle of “first in time, first in right”, based on the principles of territoriality, exclusivity, priority, and good faith when resolving conflicts between geographical indications and trademarks, including collective and certification marks; 2) any regulation of GIs to have effective and transparent mechanisms for addressing: (i) the applications for GIs, amendments, and cancellation; and (ii) effective opposition, cancellation, and notification procedures that recognize pre-existing trademark rights with which GIs might conflict or cause confusion; 3) Trademark rights holders and other relevant parties such as governmental bodies, trade associations, or individual traders with legitimate interests in the use of a geographical indication and/or prior rights, must have standing to oppose, seek amendment, or seek cancellation of GIs; 4) Names with a geographical connotation or significance that are or have become generic terms in a jurisdiction should not be impaired by geographical indication protection in that jurisdiction.

Also, Research and innovation shall be used to achieve sustainable food systems. The COVID-19 pandemic has shown the crucial role of the food supply chain and the importance of a robust single market and a resilient food system.

In relation to the above-mentioned challenges, which of the following underlying issues are the most important in your view?

Please rate from 1 (not important) to 5 (most important). Not all need to be rated.

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<th>Issue</th>
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<tr>
<td>There is no consolidated set of rules for controls and enforcement</td>
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<td>Increased exploitation of reputation of GIs on internet</td>
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<td>Changes in the market place develop faster than legislation</td>
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<td>Increasing societal concerns and consumer demand for sustainable</td>
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<td>products</td>
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<td>GI producer groups are not able to take decisions binding on their</td>
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<td>members</td>
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<td>Lack of information and publicity about the schemes</td>
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<td>The GI logo message – guaranteeing authentic product from a</td>
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<td>particular region – does not come across</td>
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<td>The legislation is fragmented and hence difficult to understand and</td>
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<td>apply</td>
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<td>Traditional product names are a common heritage that should not be</td>
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<td>owned by registered producers nor restricted to legally binding</td>
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<td>recipes</td>
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Other, please specify:

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We would also like to add the need to reduce administrative burdens for producers

II. The future of GIs/TSGs – What objectives to pursue?
The ambition of this revision is to strengthen GIs by increasing take up across the EU while ensuring effective protection of these rights. The initiative contributes to the objectives of the Green Deal and Farm to Fork strategy in terms of economic, environmental and social sustainability, and the IP Action Plan in terms of the fight against counterfeiting and fraud. Falling under the Commission’s regulatory fitness and performance programme (REFIT), the revision will also consider simplification and administrative burden reduction.

To what extent do you consider the following objectives contribute to the overarching goal of strengthening GIs?

Please rate from 1 (no contribution) to 5 (major contribution). Not all need to be rated.

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<tr>
<td>Improved protection and enforcement of GIs in the Member States to prevent fraud, unfair competition and misleading consumers, including on the Internet</td>
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<td>GIs produced to an ambitious standard of environmentally and socially sustainable criteria to meet societal demands and consumer expectations</td>
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<td>GI producer groups empowered to manage their GIs to improve economic sustainability</td>
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<td>Clear information on GIs, through the logo and labelling information, to enable consumers to make informed choices</td>
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<tr>
<td>Efficient GI procedures through clear and coherent rules for producers, other operators and administrations</td>
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<tr>
<td>Focus on promotion of European gastronomic heritage to preserve traditional products and production methods</td>
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Other, please specify:

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The strengthening of the bio-based sector appears relevant, including by unlocking access to investments and markets, as well as fostering sustainable food production and processing.

III. The road in between - Overall policy approach

**Improved protection and enforcement**

Member States’ authorities face difficult choices of where to allocate enforcement resources. In the food sector, hygiene and safety is usually given priority while food fraud, intellectual property protection and consumer information also have to be enforced. In this context, where can the right balance be found to ensure the appropriate level of protection and enforcement of GIs across the EU within the resources available?

Which options below are the most relevant?
Please rate from 1 (not relevant) to 5 (most relevant). Not all need to be rated.

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<tr>
<td>More guidance and training to Member State’s authorities, control bodies and GI producers groups on controls and enforcement</td>
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<tr>
<td>Protection of a GI should prevent the use of words, images and look-alike product that the consumer might link to the GI</td>
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<td>Give authorities and GI producer groups effective powers to stop misuses and fraud of GIs on internet platforms and in internet domain names</td>
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<td>Require Member States to establish standardised control check lists and harmonised sanctions, replacing their choice of means to suit national circumstances</td>
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<td>Make GI certificates available to accompany GI product throughout distribution channels</td>
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Reinforce sustainable production of GI-designated product

GI products have by nature a strong link to the area where they are produced with its natural features and human skills, and respect of tradition. Increasing societal demands and consumer expectations to incorporate sustainability considerations into food production requires a new approach that will encourage GI producers to place on the market environmentally, climate and socially sustainable GI products. Among these options, which do you think are the most relevant to reach the above objective?

Please rate from 1 (not relevant) to 5 (most relevant). Not all need to be rated.

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<tr>
<td>GI producers should not be required to follow higher sustainability standards than any other producer, because GIs intrinsically include natural features, human skills and tradition in the region</td>
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<td>GIs produced in conformity with a high voluntary sustainability standard should be clearly identified (by a label or other information means)</td>
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<td>Identify a guidance methodology on a high standard of sustainable production for voluntary use</td>
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<td>Request GI producer groups to define a high standard of sustainable production for their GIs</td>
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<td>Provide specific financial support to GI producers who meet a high standard of sustainable production</td>
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<td>Establish a list of non-sustainable techniques/practices for GI production</td>
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Improved position of GI producers and GI producer groups in the value chain

GI instrument could become more attractive to GI producers and GI producer groups across the EU, if it helped them better cope with pressures in the food value chain, provided lacking tools to have their rights fully enforced in the market and empower them to manage their GI asset better. This could maintain and increase a fair return to producers from the market and their economic sustainability.

Among these options, which do you think are the most relevant to reach the above objective?

Please rate from 1 (not relevant) to 5 (most relevant). Not all need to be rated.

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<tr>
<th>Option</th>
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<tr>
<td>Provide guidelines to producers on how to set up a GI group and manage their GI</td>
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<td>Provide guidelines to producers on financial support GI producers could benefit from</td>
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<td>Empower GI groups to regulate the supply</td>
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<td>Introduce new powers for GI groups to take legal steps to enforce their GI including seeking court injunctions and other remedies</td>
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<td>Introduce new powers for GI groups to licence or regulate the terms under which a GI used as an ingredient can be named in front-of-pack labelling of a processed product</td>
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Higher consumer recognition of the EU logos

Consumer knowledge of EU schemes is very high for the leading GI products, but recognition of the EU logos for PDO, PGI and TSG products is low according to Eurobarometer survey, thus hindering the full potential of quality schemes. There is a need to enable consumers to make informed choices on GIs by giving clear information through the logo and labelling information. Which options are the most relevant to reach this objective?

Please rate from 1 (not relevant) to 5 (most relevant). Not all need to be rated.

Providing guidelines to GI producers as to how they can propose/determine amendments to their GI product specifications. The COVID-19 Pandemic has shown that many GI producers have had difficulties in maintaining certain requirements due to the pandemic’s extraordinary circumstances.
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<tr>
<td>Reinforce information actions on EU quality schemes and logos</td>
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<td>Make the use of EU logos more flexible (e.g. with GI ingredients; allow use PDO, PGI and TSG acronyms; use logos on websites instead of packaging)</td>
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<tr>
<td>The use of EU logos should be optional for all producers</td>
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<td>Add distinctive elements to EU logo for those GIs which adhere to higher sustainability standards</td>
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<tr>
<td>Replace current EU PDO and PGI logos by a single one</td>
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### Less burdensome GI schemes

GI rules are laid down in four different legal acts and in some cases, legal concepts need to be clarified. Combined with long registration procedures, this can discourage producers in joining the schemes and creates administrative burden for public administrations. Clarity of the legal framework, while maintaining wine and spirit drinks specificities, and increased efficiency of GI registration procedures will make the existing EU schemes more targeted and reduce unnecessary burdens.

Among these options, which do you think are the most relevant to reach the above objective?

*Please rate from 1 (least relevant) to 5 (most relevant). Not all need to be rated.*

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<td>Provide public guidelines for standardised examinations of GI applications at EU and national level</td>
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<td>Implement a lighter approval procedure for changes which increase sustainable production</td>
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<td>Merge the registration and opposition aspects of all GIs into one single system while keeping distinct the substantive rules for food, wine, and spirit drinks GIs</td>
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<td>Ensure that GI producers are clearly offered existing derogations from sanitary and hygiene standards for quality products</td>
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<td>Finance GI producer groups to scientifically analyse the sustainability of production, nutritional profile of the GI, and adaptability to climate change</td>
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<tr>
<td>Ensure full digitalisation of the GI registration process (including for producers making applications to national authorities and for applications from non-EU countries)</td>
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Appoint an IP agency to manage GI registration and oppositions on condition that there is a substantive increase in efficiency and quality of the registration procedure

![Rating Options]

Introduce a dedicated GI appeal-body procedure in respect of decisions on registration, amendment, opposition and cancellation

![Rating Options]

Other, please specify:

**1500 character(s) maximum**

INTA is in favor of any regulation of GIs to have effective and transparent mechanisms for addressing: (i) the applications for GIs, amendments, and cancellation; and (ii) effective opposition, cancellation, and notification procedures that recognize pre-existing trademark rights with which GIs might conflict or cause confusion

### Replacing the Traditional Specialities Guaranteed (TSGs) scheme

TSG scheme has not been effective nor efficient in protecting nor promoting the Union’s famed traditional products: 64 names registered in 28 years is as few as 1 name per Member State per decade. The TSG system entails a relatively long EU-level procedure to register a name as a ‘TSG’. It requires producers of the traditional products to be registered and subject to control inspections for which they pay a fee. Traditional producers who decide not to join the scheme are prevented from using the traditional product name or are liable to sanctions. The scheme covers agricultural products and foodstuffs. It also covers traditional dishes created and served in restaurants, meaning the chefs have to be registered, inspected and required to follow the recipe laid down, and face sanctions if their dishes deviate or are embellished in a way not foreseen in the product specification. While TSGs are currently afforded the same level of protection as GIs (extending to ‘evocation’), the implications of such comprehensive protection have never been fully assessed. The objective of the revision is to fully and fairly valorise traditional products, reflect carefully whether restaurant chefs should be constrained at all by an EU regulation laying down the recipe to follow, and utilise well-tested mechanisms like GIs and trade marks where protection is really merited.

To what extent do you agree with these statements?

**Please rate: from 1 (strongly disagree) to 5 (strongly agree) Not all need to be rated.**

<table>
<thead>
<tr>
<th>1</th>
<th>2</th>
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<tbody>
<tr>
<td>Genuine traditional agricultural products from all regions of the EU should be listed, promoted and be easily identified to consumers</td>
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<td>If a restaurant serves a traditional speciality prepared dish (a soup or a stew), the chef who made it should be required to follow an official recipe or face sanctions</td>
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<td>Names of traditional agricultural products should be strictly protected, preventing producers who are not registered from referring to the names, or face sanctions</td>
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<tr>
<td>To identify genuine traditional agricultural products the term “Traditional Speciality Guaranteed” should be protected, but not necessarily the names of the products.</td>
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Protection of names of traditional products should only be made under tried and tested instruments like protected designations of origin and collective trade marks

No traditional speciality scheme is needed at EU-level

Other, please specify:

1500 character(s) maximum

IV. … and beyond. What impacts to expect from this review of geographical indications?

Protection and enforcement
Controls and enforcement are key issues for the effective implementation of GIs. The recent external evaluation found that the procedures in place are effective. However, the external evaluation also pointed to a lower effectiveness on the market (compared to the production stage), especially outside the Member State of production, as well as on the internet.

What impact do you think a more harmonised control and enforcement approach would have on the following issues?

Please rate: Very negative - Negative - Neutral - Positive - Very positive

<table>
<thead>
<tr>
<th>Protection of product names against infringements</th>
<th>Very negative</th>
<th>Negative</th>
<th>Neutral</th>
<th>Positive</th>
<th>Very positive</th>
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<tr>
<td>Fair return for farmers and producers</td>
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<td>Competitiveness of SMEs</td>
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<td>Guarantee of product authenticity</td>
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<td>Costs for GI producers</td>
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<tr>
<td>Burden for public administration</td>
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Sustainability
GIs have by nature a strong link to the area where they are produced. This was confirmed in the open public consultation, held in the context of the external evaluation, whereby 72% of the respondents agreed that GI policy plays an important role in the socio-economic sustainability of rural areas. However, when it comes to the consideration of environmental/climate and animal welfare issues figures are considerably lower (56% and 38% respectively).

If GI policy were to raise its ambition with regard to economic, social and environmental sustainable practices, what impact do you think such approach could have on the effects listed below?
GI Producer groups
The external evaluation found that the economic profile of GIs is highly variable and that GI producer groups can play an important role in their success. They can act as drivers for structuring the value chain, for improving the cooperation with stakeholders or for setting out a business strategy. However, the external evaluation also found that not all GIs are managed by a producer group, that their tasks are not always clearly defined or that they are lacking adequate means to perform those.

If the Commission were to reinforce responsibilities for producer groups in managing their GI asset, what impact do you think this could have on the effects listed below?

**Please rate : Very negative - Negative - Neutral - Positive - Very positive**
Consumers’ knowledge of the EU logos
To address the issue of low consumer awareness of the EU schemes and EU logos, the Commission could reinforce information actions and make the use of the EU logos compulsory.

What impact do you think such an approach would have on the following aspects?

Please rate: Very negative - Negative - Neutral - Positive - Very positive

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<thead>
<tr>
<th>Protection of product names against infringements</th>
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<th>Negative</th>
<th>Neutral</th>
<th>Positive</th>
<th>Very positive</th>
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<tbody>
<tr>
<td>Position of GI producers in the value chain</td>
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<td>Competitiveness of SMEs</td>
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<td>Creation of new business opportunities</td>
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<td>Strengthen the economic, social and territorial cohesion of rural areas</td>
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<td>Consumer awareness of the schemes</td>
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<td>Guarantee of product authenticity</td>
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Less burdensome procedures
The external evaluation pointed to delays in the registration and amendment procedures, representing the main obstacle in the examination of GI applications.

In case there were to be a single regulation, while keeping specificities for the different sectors, and full digitalisation of the processes, what impact do you think such changes could have on the following aspects?

Please rate: Very negative - Negative - Neutral - Positive - Very positive

<table>
<thead>
<tr>
<th>Securing swift protection of GI producer’s right</th>
<th>Very negative</th>
<th>Negative</th>
<th>Neutral</th>
<th>Positive</th>
<th>Very positive</th>
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<td>Transparency of the registration process</td>
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<td>Understanding of the rules</td>
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agri-b3@ec.europa.eu